Senate File 283 - Introduced

SENATE FILE BY COMMITTEE ON JUDICIARY (SUCCESSOR TO SSB 1078) Passed Senate, Date _____ Passed House, Date _____ Vote: Ayes _____ Nays ____ Nays ____ Approved ____ A BILL FOR 1 An Act relating to the appointment of judicial officers, the appointment and retirement of senior judges, and providing for a future repeal. 4 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA: 5 TLSB 1408SV 83 6 jm/rj/5PAG LIN Section 1. Section 46.12, Code 2009, is amended to read as 1 2 follows: 46.12 NOTIFICATION OF VACANCY AND RESIGNATION. 1. a. When a vacancy occurs or will occur within one 5 hundred twenty days in the supreme court, the court of 6 appeals, or district court, the state commissioner of 7 elections shall forthwith so immediately notify the 8 chairperson of the proper judicial nominating commission 9 unless the chief justice has ordered the state commissioner of 10 elections to delay sending the notification for up to one 11 hundred eighty days for budgetary reasons. The chairperson 1 12 shall call a meeting of the commission within ten days after 1 13 such notice; if the chairperson fails to do so, the chief 1 14 justice shall call such meeting. 1 15 <u>b.</u> When a judge of the supreme court, court of appeals, or 1 16 district court resigns, the judge shall submit a copy of the 1 17 resignation to the state commissioner of elections at the time 1 18 the judge submits the resignation to the governor; and when a 1 19 judge of the supreme court, court of appeals, or district 1 20 court dies, the clerk of district court of the county of the 1 21 judge's residence shall in writing forthwith immediately 1 22 notify the state commissioner of elections of such fact. 23 <u>2. a. When a vacancy occurs or will occur within one 24 hundred twenty days in the office of a district associate</u> 1 23 25 judge, associate juvenile judge, or associate probate judge, 26 the state commissioner of elections shall immediately notify 27 the chairperson of the judicial district nominating commission 28 unless the chief justice has ordered the state commissioner of 29 elections to delay sending the notification for up to one 30 hundred eighty days for budgetary reasons. The chairperson 31 shall call a meeting of the commission within ten days after 32 such notice; if the chairperson fails to do so, the chief 33 judge of the judicial district shall call such meeting. 34 b. When a district associate judge, associate juvenile 35 judge, or associate probate judge resigns, the judge shall 1 submit the resignation to the chief judge and shall submit 2 copy of the resignation to the state court administrator who 3 shall notify the state commissioner of elections of the 4 resignation and the actual or impending vacancy unless the 5 chief justice has ordered the state commissioner of elections 6 to delay sending the notification for up to one hundred eighty 7 days for budgetary reasons. When a district associate judge,
8 associate juvenile judge, or associate probate judge dies, the
9 clerk of the district court of the county of the judge's
10 residence shall in writing immediately notify the chief judge 11 of the judicial district and the state court administrator of 12 such fact. The state court administrator shall notify the 13 state commissioner of elections of the vacancy in the office <u>2 14 unless the chief justice has ordered the state commissioner of</u>

15 elections to delay sending the notification for up to one

16 hundred eighty days for budgetary reasons. Section 46.14, Code 2009, is amended to read as Sec. 2. 2 18 follows: 2 19 46.14 NOMINATION. SUPREME COURT, COURT OF APPEALS, AND DISTRICT JUDGES. 2 21 Each judicial nominating commission shall carefully consider 22 the individuals available for judge, and within sixty days 23 after receiving notice of a vacancy shall certify to the 2 24 governor and the chief justice the proper number of nominees, 25 in alphabetical order. Such nominees shall be chosen by the 26 affirmative vote of a majority of the full statutory number of 27 commissioners upon the basis of their qualifications and 28 without regard to political affiliation. Nominees shall be 29 members of the bar of Iowa, shall be residents of the state or 30 district of the court to which they are nominated, and shall 31 be of such age that they will be able to serve an initial and 32 one regular term of office to which they are nominated before 33 reaching the age of seventy=two years. Nominees for district 34 judge shall file a certified application form, to be provided 35 by the supreme court, with the chairperson of the district judicial nominating commission. Absence of a commissioner or vacancy upon the commission shall not invalidate a nomination. 3 The chairperson of the commission shall promptly certify the 4 names of the nominees, in alphabetical order, to the governor 5 and the chief justice.
6 2. OFFICE OF DISTRICT ASSOCIATE JUDGE, ASSOCIATE JUVENILE JUDGE, AND ASSOCIATE PROBATE JUDGE. The judicial district 8 nominating commission shall carefully consider the individuals 9 available for judge, and within sixty days after receiving 10 notice of a vacancy shall certify, as provided in section 11 602.6304, 602.7103B, or 633.20B, whichever is applicable, to 12 the longest serving district judge in the judicial election 13 district the proper number of nominees, in alphabetical order. 14 Such nominees shall be chosen by the affirmative vote of a 15 majority of the full statutory number of commissioners upon 16 the basis of their qualifications and without regard to 17 political affiliation. Nominees shall be members of the bar 18 of Iowa, shall be residents of the judicial election district 19 of the court to which they are nominated, and shall be of such 20 age that they will be able to serve an initial and one regular term of office to which they are nominated before reaching the age of seventy=two years. 3. COMMISSIONER ELIGIBILITY AND VOTING. A 3 23 3 24 commissioner shall not be eligible for nomination by the 3 25 commission during the term for which the commissioner was 3 26 elected or appointed to that commission. A commissioner shall 3 27 not be eligible to vote for the nomination of a family member,

3 28 current law partner, or current business partner. For
3 29 purposes of this subsection, "family member" means a spouse, 3 30 son, daughter, brother, sister, uncle, aunt, first cousin, 3 31 nephew, niece, father=in=law, mother=in=law, son=in=law, 32 daughter=in=law, brother=in=law, sister=in=law, father, 33 mother, stepfather, stepmother, stepson, stepdaughter, 34 stepbrother, stepsister, half brother, or half sister. NEW SECTION. 602.6113 APPORTIONMENT OF CERTAIN Sec. 3. JUDICIAL OFFICERS == SUBSTANTIAL DISPARITY.

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Notwithstanding section 602.6201, 602.6301, 602.6304, 602.7103B, or 633.20B, if a vacancy occurs in the office of a district judge, district associate judge, associate juvenile judge, or associate probate judge, and the chief justice of the supreme court makes a finding that a substantial disparity exists in the allocation of such judgeships and judicial 6 8 workload between judicial election districts, the chief justice may apportion the vacant office from the judicial 4 10 election district where the vacancy occurs to another judicial 4 11 election district based upon the substantial disparity 4 12 finding. However, such a judgeship shall not be apportioned 13 pursuant to this section unless a majority of the judicial 4 14 council approves the apportionment. This section does not 4 15 apply to a district associate judge office authorized by 4 16 section 602.6302 or 602.6307.

Sec. 4. Section 602.6303, subsection 5, Code 2009, is 4 18 amended to read as follows:

5. If a majority of the district judges in a judicial 4 19 20 election district determines that a substitution is no longer 21 desirable, then all three magistrate positions shall be 4 22 terminated. However, a reversion pursuant to this subsection 23 shall not take effect until the terms of the three magistrates 24 expire. Upon the termination of the magistrate positions 4 25 created under this section, an appointment shall be made to 4 26 reestablish the term of office for a district associate judge

4 27 as provided in sections section 602.6304 and 602.6305. Sec. 5. Section $602.\overline{6304}$, Code 2009, is amended by 4 29 striking the section and inserting in lieu thereof the 30 following:

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602.6304 APPOINTMENT OF DISTRICT ASSOCIATE JUDGE.

- 1. A district associate judge authorized by the formula 33 pursuant to section 602.6301 or authorized by section 602.6302 34 or 602.6307, shall be nominated, serve an initial term, and 35 stand for retention in office as provided in this section and 1 as provided in chapter 46.
- A person does not qualify for appointment to the office 3 of district associate judge unless the person is at the time 4 of appointment a resident of the judicial election district in which the vacancy exists, licensed to practice law in Iowa, and will be able, measured by the person's age at the time of 6 appointment, to complete the initial term of office prior to 8 reaching age seventy=two. An applicant for district associate judge shall file a certified application form, to be provided 10 by the supreme court, with the chairperson of the district 11 judicial nominating commission.
- 3. A district associate judge shall be a resident of the 5 13 judicial election district in which appointed and retained. 5 14 district associate judge shall serve in the judicial district 5 15 of the residence of the district associate judge while in $5\ 16\ office$, regardless of the number of district associate 5 17 judgeships authorized. A district associate judge is subject 5 18 to reassignment as provided in section 602.6108.
 - A district associate judge shall qualify for office as
- 5 20 provided in chapter 63 for a district judge.
 5 21 5. For purposes of this section, "vacancy" means the 5 22 death, resignation, retirement, or removal of a district 5 23 associate judge, or the failure of a district associate judge 5 24 to be retained in office at the judicial election, or an
- 25 increase in judgeships allowable by law. 26 6. Applicants for the office of district associate judge 5 27 shall apply to the district judicial nominating commission for 28 the judicial election district in which the vacancy is 29 located. The judicial district nominating commission and the 5 30 nominating process shall be governed by chapter 46 if not 5 31 inconsistent with the provisions of this section.
 - 7. The district judicial nominating commission shall nominate three persons to the district judges of the judicial 34 election district. The district judicial nominating 35 commission shall certify the nominees in writing to the 1 district judge with the longest service in the judicial 2 election district in which the appointment is to occur. 3 Copies shall be sent to the chief judge of the judicial 4 district, the district court administrator of the judicial 5 district, and the state court administrator. The longest 5 district, and the state court administrator. 6 serving district judge of the judicial election district shall 7 serve as the chairperson of the district judges for the 8 purpose of this section.
- 8. Within thirty days of the date the longest serving 6 10 district judge in the judicial election district receives the 11 list of nominees from the judicial district nominating 6 12 commission to a vacancy in the office of district associate 6 13 judge, the district judges in the judicial election district 6 14 shall, by majority vote, appoint one of the nominees to fill 6 15 the vacancy. If the appointment is not made within thirty 6 16 days, the chief justice shall make the appointment from the 6 17 list of nominees.
- 6 18 Section 602.6404, subsection 3, Code 2009, is Sec. 6. 6 19 amended by striking the subsection and inserting in lieu 6 20 thereof the following:
- 6 21 3. A magistrate shall be an attorney licensed to practice 6 22 law in this state. However, a magistrate holding office on 6 23 April 1, 2009, shall be eligible to be reappointed as a 6 24 magistrate in the same county for a term commencing August 1, 25 2009, and subsequent successive terms.
- Sec. 7. Section 602.7103B, Code 2009, is amended by 6 27 striking the section and inserting in lieu thereof the 6 28 following:
 - 602.7103B APPOINTMENT OF AN ASSOCIATE JUVENILE JUDGE.
- 6 30 1. An associate juvenile judge shall be nominated, serve 31 an initial term, and stand for retention in office as provided 32 in this section and as provided in chapter 46.
- 2. A person does not qualify for appointment to the office 6 34 of an associate juvenile judge unless the person is at the time of appointment a resident of the judicial election district in which the vacancy exists, licensed to practice law 6 35 2 in Iowa, and will be able, measured by the person's age at the

3 time of appointment, to complete the initial term of office 4 prior to reaching age seventy=two. An applicant for associate 5 juvenile judge shall file a certified application form, to be 6 provided by the supreme court, with the chairperson of the 7 district judicial nominating commission.

3. An associate juvenile judge shall be a resident of the judicial election district in which appointed and retained. 7 10 An associate juvenile judge shall serve in the judicial 11 district of the residence of the judge while in office, 7 12 regardless of the number of judgeships authorized. An 7 13 associate juvenile judge is subject to reassignment under 7 14 section 602.6108.

15 4. An associate juvenile judge shall qualify for office as 16 provided in chapter 63 for a district judge.
17 5. For purposes of this section, "vacancy" means the

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7 18 death, resignation, retirement, or removal of an associate 7 19 juvenile judge, or the failure of an associate juvenile judge 7 20 to be retained in office at the judicial election, or an 7 21 increase in associate juvenile judgeships allowable by law.

6. Applicants for the office of associate juvenile judge 7 23 shall apply to the district judicial nominating commission for 7 24 the judicial election district in which the vacancy is 25 located. The judicial district nominating commission and the 26 nominating process shall be governed by chapter 46 if not 27 inconsistent with the provisions of this section.

7. The district judicial nominating commission shall 29 nominate three persons to the district judges of the judicial 30 election district. The district judicial nominating 31 commission shall certify the nominees in writing to the 32 district judge with the longest service in the judicial 33 election district in which the appointment is to occur. 34 Copies shall be sent to the chief judge of the judicial 35 district, the district court administrator of the judicial 1 district, and the state court administrator. The longest 2 serving district judge of the judicial election district shall 3 serve as the chairperson of the district judges for the 4 purpose of this section.

Within thirty days of the date the longest serving 8. 6 district judge in the judicial election district receives the list of nominees from the judicial district nominating 8 8 commission to a vacancy in the office of associate juvenile 8 9 judge, the district judges in the judicial election district 8 10 shall, by majority vote, appoint one of the nominees to fill 8 11 the vacancy. If the appointment is not made within thirty 8 12 days, the chief justice shall make the appointment from the 8 13 list of nominees.

Sec. 8. Section 602.9202, subsection 4, Code 2009, is

8 15 amended to read as follows: 8 16 4. "Senior judge retirement age" means seventy=eight years 8 17 of age or, if the senior judge is reappointed as a senior 8 18 judge for an two additional two-year term one-year terms upon 8 19 attaining seventy=eight years of age pursuant to section 8 20 602.9203, eighty years of age.

Sec. 9. Section 602.9203, subsection 1, Code 2009, is 22 amended to read as follows:

1. A supreme court judge, court of appeals judge, district 8 24 judge, district associate judge, full=time associate juvenile 25 judge, or full=time associate probate judge, who qualifies 26 under subsection 2 may become a senior judge by filing with 8 27 the clerk of the supreme court a written election in the form 28 specified by the court administrator supreme court. 29 election shall be filed within six months of the date of 8 30 retirement.

Section 602.9203, subsection 2, unnumbered Sec. 10. 32 paragraph 1, Code 2009, is amended to read as follows:

A Except as otherwise provided in subsection 5, a judicial 34 officer referred to in subsection 1 may be appointed, at the 35 discretion of the supreme court, for a two=year term as a 1 senior judge if the judicial officer meets all of the following requirements:

Section 602.9203, subsection 2, paragraph c, Code Sec. 11. 2009, is amended to read as follows:

c. Agrees in writing on a form prescribed by the court administrator supreme court to be available as long as the judicial officer is a senior judge to perform judicial duties as assigned by the supreme court for an aggregate period of thirteen weeks out of each successive twelve=month period.

Sec. 12. Section 602.9203, subsection 5, paragraph b, Code 2009, is amended to read as follows:

b. A senior judge may be reappointed to an two additional 9 13 two=year term <u>one=year terms</u> upon attaining seventy=eight

9 14 years of age, at the discretion of the supreme court, if the 9 15 judicial officer meets the requirements of subsection 2.

Sec. 13. Section 602.9204, subsection 1, paragraph b

9 17 subparagraph (2), Code 2009, is amended to read as follows: 9 18 (2) However, following the twelve=month period during 19 which after the senior judge or retired senior judge attains 9 20 senior judge retirement age, the annuity paid to the person 9 21 shall be an amount equal to the applicable percentage 9 22 multiplier of the basic senior judge salary cap, multiplied by 9 23 the judge's years of service prior to retirement as a judge of 9 24 one or more of the courts included under this article, for 9 25 which contributions were made to the system, except that the 9 26 annuity shall not exceed an amount equal to the applicable 27 specified percentage of the basic senior judge salary cap.
28 Sec. 14. Section 602.9204, subsection 1, paragraph c, Code 9 28

9 29 2009, is amended to read as follows:

c. A senior judge or retired senior judge shall not 9 31 receive benefits calculated using a basic senior judge salary 9 32 established after the twelve-month period in which the senior 9 33 judge or retired senior judge attains senior judge retirement 34 age.

Section 602.9204, subsection 2, paragraphs d and Sec. 15. e, Code 2009, are amended to read as follows:

d. "Basic senior judge salary cap" means the basic senior judge salary, at the end of the twelve-month period during which time the senior judge or retired senior judge attained 5 senior judge retirement age, of the office in which the person last served as a judge before retirement as a judge or senior judge.

"Escalator" means the difference between the current e. 9 basic salary, as of the time each payment is made up to and 10 including the twelve-month period during which the time the 10 11 senior judge or retired senior judge attains senior judge 10 12 retirement age, of the office in which the senior judge last 10 13 served as a judge before retirement as a judge or senior 10 14 judge, and the basic annual salary which the judge is 10 15 receiving at the time the judge becomes separated from 10 16 full=time service as a judge of one or more of the courts 10 17 included in this article, as would be used in computing an 10 18 annuity pursuant to section 602.9107 without service as a 10 19 senior judge. 10 20 Sec. 16.

Section 602.9207, subsection 1, Code 2009, is 10 21 amended to read as follows:

10 22 1. A senior judge shall cease to be a senior judge upon 10 23 completion of the twelve-month period during which the judge attains attaining senior judge retirement age. The clerk of $\frac{10 24}{}$ 10 25 the supreme court shall make a notation of the retirement of a 10 26 senior judge in the roster of senior judges, at which time the 10 27 senior judge shall become a retired senior judge. 10 27

Sec. 17. Section 602.9208, subsection 1, Code 2009, is

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10 29 amended to read as follows: 10 30 1. A senior judge, at any time prior to the end of the twelve-month period during which the judge attains attaining 10 32 senior judge retirement age, may submit to the clerk of the 10 33 supreme court a written request that the judge's name be 10 34 stricken from the roster of senior judges. Upon the receipt 10 35 of the request the clerk shall strike the name of the person 1 from the roster of senior judges, at which time the person 2 shall cease to be a senior judge. A person who relinquishes a 3 senior judgeship as provided in this subsection may be 4 assigned to temporary judicial duties as provided in section 602.1612.

Sec. 18. Section 633.20B, Code 2009, is amended by striking the section and inserting in lieu thereof the following:

633.20B APPOINTMENT OF AN ASSOCIATE PROBATE JUDGE.

1. An associate probate judge shall be nominated, serve an initial term, and stand for retention in office as provided in this section and as provided in chapter 46.

- 2. A person does not qualify for appointment to the office 11 14 of associate probate judge unless the person is at the time of 11 15 appointment a resident of the judicial election district in 11 16 which the vacancy exists, licensed to practice law in Iowa, 11 17 and will be able, measured by the person's age at the time of 11 18 appointment, to complete the initial term of office prior to 11 19 reaching age seventy=two. An applicant for associate probate 11 20 judge shall file a certified application form, to be provided 11 21 by the supreme court, with the chairperson of the district 11 22 judicial nominating commission.
- 3. An associate probate judge shall be a resident of the 11 24 judicial election district in which appointed and retained.

11 25 An associate probate judge shall serve in the judicial 11 26 district of the residence of the associate probate judge while 11 27 in office, regardless of the number of associate probate 11 28 judgeships authorized. An associate probate judge is sul judgeships authorized. An associate probate judge is subject 11 29 to reassignment under section 602.6108.

4. An associate probate judge shall qualify for office as

11 31 provided in chapter 63 for a district judge.
11 32 5. For purposes of this section, "vacancy" means the 11 33 death, resignation, retirement, or removal of an associate 34 probate judge, or the failure of an associate probate judge to 35 be retained in office at the judicial election, or an increase 1 in associate probate judgeships allowable by law.

6. Applicants for the office of associate probate judge shall apply to the district judicial nominating commission for the judicial election district in which the vacancy is The judicial district nominating commission and the 5 located. 6 nominating process shall be governed by chapter 46 if not

inconsistent with the provisions of this section.

7. The district judicial nominating commission shall 9 nominate three persons to the district judges of the judicial 12 10 election district. The district judicial nominating 12 11 commission shall certify the nominees in writing to the 12 12 district judge with the longest service in the judicial 12 13 election district in which the appointment is to occur. 12 14 Copies shall be sent to the chief judge of the judicial 12 15 district, the district court administrator of the judicial 12 16 district, and the state court administrator. The longest 12 17 serving district judge of the judicial election district shall 12 18 serve as the chairperson of the district judges for the 12 19 purpose of this section.

8. Within thirty days of the date the longest serving 12 21 district judge in the judicial election district receives the 12 22 list of nominees from the judicial district nominating 12 23 commission to a vacancy in the office of associate probate 12 24 judge, the district judges in the judicial election district 12 25 shall, by majority vote, appoint one of the nominees to fill 12 26 the vacancy. If the appointment is not made within thirty days, the chief justice shall make the appointment from the

12 28 list of nominees.

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Sec. 19. Sections 602.6305, 602.7103C, and 633.20C, Code 12 30 2009, are repealed.

Sec. 20. Section 602.6113, as enacted in this Act, is 12 32 repealed July 1, 2014.

EXPLANATION

This bill relates to the appointment of judicial officers 12 35 and the appointment and retirement of senior judges.

The bill authorizes the chief justice to delay the nomination process of any judicial officer for up to 180 days

for budgetary reasons.

The bill changes the nominating process for district associate judges, associate juvenile judges, and associate probate judges. The bill provides that the district judicial nominating commission shall nominate persons for appointment to the office of district associate judge, associate juvenile judge, or associate probate judge, rather than the county 13 10 magistrate appointing commission.

The bill provides that a person at the time of appointment 13 12 to the office of district associate judge, associate juvenile 13 13 judge, or associate probate judge, shall be a resident of the 13 14 judicial election district where the vacancy occurs. Current 13 15 law provides that a person at the time of appointment be a

13 16 resident of the county where the vacancy occurs.

The bill provides that the district judicial nominating 13 18 commission shall carefully consider all applicants, and shall 13 19 within 60 days of receiving notice of the vacancy, certify 13 20 three persons for appointment in writing to the longest 13 21 serving district judge in the judicial election district where 13 22 the vacancy occurs. Current law provides that the list of 13 23 nominees be provided to the chief judge of the judicial 13 24 district.

13 25 The bill also provides that the district judges of the 13 26 judicial election district where the vacancy occurs, within 30 13 27 days of receiving the nominees and by a majority vote, shall 13 28 appoint a person from the list of nominees to fill the vacant 13 29 district associate judge, associate juvenile judge, or 13 30 associate probate judge position. If the district judges fail 13 31 to make the appointment within 30 days, the chief justice of 13 32 the supreme court shall make the appointment. Under current 13 33 law, the district judges of the judicial election district 13 34 where the vacancy occurs shall appoint within 15 days of 13 35 receiving the list of nominees.

Under the bill, if a vacancy occurs in the office of 2 district judge, district associate judge, associate juvenile 14 14 3 judge, or associate probate judge, the chief justice of the 4 supreme court may apportion the vacant office from the 5 judicial election district where the vacancy occurs to another 14 14 14 judicial election district. An apportionment from one judicial election district to another judicial election 14 district shall not occur under the bill, unless the chief 14 8 14 9 justice finds a substantial disparity exists in the allocation 14 10 of judgeships and judicial workload between judicial election 14 11 districts, and the judicial council, by majority vote, 14 12 approves the apportionment. However, a vacant district 14 13 associate judge office created in lieu of magistrates pursuant 14 14 to Code section 602.6302 or created in lieu of an associate 14 15 juvenile judge pursuant to Code section 602.6307 shall not be 14 16 apportioned by a substantial disparity finding under the bill. 14 17 Current law does not permit the chief justice and the judicial 14 18 council to apportion vacant judgeships across judicial 14 19 election district boundaries. This provision is repealed July 14 20 1, 2014. 14 21 The bill requires a magistrate to be an attorney licensed 14 22 to practice law in this state. However, the bill allows a 14 23 magistrate currently holding office who is not a licensed 14 24 attorney to be reappointed as a magistrate in the same county. The bill provides that a senior judge shall cease being a 14 25 14 26 senior judge upon attaining the age of 78 years of age, unless 14 27 the senior judge is reappointed by the supreme court for two 14 28 additional one=year terms until the age of 80 is attained. 14 29 Upon attaining the age of 80 a senior judge shall cease being

14 30 a senior judge. Current law provides that a senior judge 14 31 shall cease being a senior judge upon completion of the 14 32 12=month period during which the judge attains the age of 78. 14 33 The bill repeals Code sections 602.6305, 602.7103C, and

14 34 633.20C because the provisions have been subsumed or modified 14 35 by the bill in Code sections 602.6304, 602.7103B, and 633.20B. 1 LSB 1408SV 83

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